PUBLIC WORKS AND INDUSTRIES, IRELAND. (SPECIAL GRANT)

PIERS AND ROADS,-COUNTIES OF GALWAY AND MAYO.

REPORT

COLONEL FRASER, R.E.,

HIS EXCELLENCY THE LORD LIEUTENANT.

REFERENCE TO THE EXPENDITURE OF THE GRANT IN AID FOR THE COMPLETION OF WORKS UNDERSTAKEN BY THE PIERS AND ROADS COMMISSION, APPOINTED UNDER THE RELIEF OF DISTRESS (RELAND) ACT, 1896. (RE-VOTE)

Presented to both Bouses of Parliament by Command of Mer Majesty.



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PIERS AND ROADS,-COUNTIES OF GALWAY AND WAYO.

REPORT BY COLONEL FRASER, R.E.

TO HIS EXCELLENCY THE LORD LIEUTENANT.

MAY IT PLEASE YOUR EXCELLENCY-

I have the benour to submit a report on the expenditure of the Parliamentary Grant of £5,500, for the completion or improvement of certain of the works carried out in Mayo and Galway, by the Piera and Roads Commission, in 1886-7. That Commission terminated its labours before the rote in quartien was passed in the

autumn of 1887, and at your request I undertook to start and superintend the new expenditure.

expensioners.

On the 14th October, 1887, the Treasury approved of the suggestion to employ
Messra J. Perry and P. C. Cowan, two of the County Surreyous of Mayo and Galway,
to execute the works, and to remunerate them by a per-centage on the sums expended
under their direction.

under their direction.

The decision of Parliament to great the £6,500 did not become known till late in the year 1887; some time was necessary for the preliminary armagements, and the distress

in the country had been much lessuad by an abundant potato harvest; for these reasons, as well as those set forth in Appendix II, of the Report of 1857 of the Piers and Roads Commissioners, no work was commenced till the spring of 1888; but, in October, 1887, I revisited the Mayo and Galway works with the Country Surveyors, and oxplained in each instance what had to be done.

expansed in each instance what had to be done.

Except in a few special cases where contracts seemed to be undesirable, it was left to the discretion of the County Surveyors to do the works by local continuous or by

day work.

The County Surveyon nat only carried out the executive daties, but also acted as sub-accountants, and further armaged for the payments on such works as were not done by contract; a service that had previously cost 2 per cent. of the expenditure, and which was somewhat beyond the scope of what they had been asked to do.

eare and devotice they have shown in all these ways deserve most ample acknowledgement.

The procedure in the case of each work is given in detail in Appendix I., and the following is an abstract of receiving and expenditure moder the varie in messions.

| Molecula by | Amenic | | | Mapendriore as | 3.0 | rush | Beautio | |
|--|--------|----|-----|----------------------------|-------|------|---------|--|
| | .c | 6. | ıl. | | 3. | 4. | d. | |
| Parlismentery-Grant, 1888-9, | 6,500 | 0 | 0 | Works, Mayo, | 2,467 | 14 | 6 | |
| Sale of Tools, Mayo, | 10 | 11 | 0 | , Galway, | 3,170 | 0 | 0 | |
| Sale of Tools, Galway, . | 5 | 0 | 0 | County Surveyor's Mayo, | 148 | 0 | 0 | |
| Amount of Prelimentary Grant for 1887-8, expen- | | | | , Galway, | 158 | 10 | 0 | |
| ded in that year, and in- chided in sum of \$555 fa. 545, contingent expenses. | 25 | 10 | 1 | Resoluting Money, Postage, | 8 | 6 | 2 | |
| | | | | Contingent expenses, | 65 | 6 | 5 | |
| | | | | Unexpended Balance, | 028 | 4 | 0 | |
| Totals, . £ | 6,541 | 1 | 1 | Totale, £ | 6,541 | 1 | 1 | |

A 9

The works were commenced about May, 1888. The summer and autumn of that year were rough and unfavourable; but by the end of the year all were finished, or nearly so; and, accompanied by the County Surveyors, I inspected them in January, 1889, and consider them satisfactorily and permanently completed. The most important of the roads made under these relief votes in Galway bave already

passed into the hands of the county authorities by coming under contract. The Gowlah-road, the only work commenced in 1888, in addition to its general utility, promises, by opening up a new turf area, to prove very useful indeed; judging by the excessive truffic on the new Screeb and Costello road, and the number of turi vessels

excessive trainers on the law screen and countries and the pers and the Road Commissioners.

The region between Cestello and Kilkerran, opened up by these roads, is less developed than any I have seam in Kerry, Donegal, or even Mayo. Consequently a relatively large number of works were undertaken there by the Piers and Road Commission, and their utility is apparent from their constant use.

While the rest of Ireland benefited by the exceptional potato crop of 1887, the Arran Islands undoubtedly suffered. For this reason rather more was spent there in

1888-9 than was proposed in the Report of 1887.

The entrance to the Killeany Harbour has now been much improved; widened throughout to 160 feet and marked out with beacons. The rock cut landing at Ballyhees has been extended. The Corrigaluggaun Pass has been rendered asfe for human beings and cattle, and

of all the works it affects the convenience of, perhaps, the greatest number of people. The approaches of the line of bridges from Screen to Kilkerran have been improved. The Breakwaters of Beelatravin and Shark Island bave been extended, and the former has been furnished with a useful slip; while the extension of Shark Breakwater has

added to the security of the landing place. In Mayo the Lighthouse Cove has been very much improved.* It is the only point on Clare Island where a boat can get in at low water in rough weather.

Insahkea has been furnished with a good breakwater and protected landing place, and when fishing becomes the principal trade of the Island, its value will be more The desirability of the Keel Harbour was pressed on the Commissioners more than

in almost any other case; and it has been the most troublesome of all the works. It has now been improved by an extension of the protecting breakwater; by the clearing of the approaches; by the widening of the channel to so feet, and by strengthening and adding to the inner works. This harbour with its road of approach gives a secure and convenient landing place on the south side of Achill Island for the small country vessels, and would furnish

accommodation for a large number of fishing boats. I do not, however, see any sign of its being used. The fact is that so much money has come into the island, chiefly earned owing to the

migration of the inhabitants, who go yearly to work in England and Scotland, and paraly through charitable subscriptions; that the people at Keel do not at present

feel the need of going out to sea to fish for food. Later, however, with increasing population, the want will be felt, and the harbour will be used. On the occasion of my visit to Mayo and Galway in January last, I saw, or learned,

that all the other structures of the Piers and Roeds Commissioners were in good order, and the whole of them are now in such a condition that the county authorities may fairly be asked to take charge of them in the ordinary course.

It will be observed that the unexpended balance of the £6,300 is about £500, which

there was not time to spend before the 1st April. If Government would sanction it, such a sum might, I submit, be placed at the disposal of the Grand Juries for future small improvements, which are sure to suggest themselves in the next few years, in the works in question. The works of 1888 were in completion of those of the Piers and Roads Commission

* Under the direction of Mr. Prendergust, who had engineering charge of the work

+ I have taken a row boot in an every operation I have tried and often in a good deal of sea. Comment, that during the great atorn of that year the Keel Harbour "had gone to piccos." This harbour by the engineer in charge, in a way contrary to his instructions, and since then remedied. The whole of the and the experiment of an executive Commission has thus been tried, on a very small scale it is true. The competent can judge how far the money's worth has been obtained,

in addition to the relief of distress.

The works have not been much used for fishing purposes, but they have contributed to the safety and convenience of the people. Those that have proved most useful are roads and harhours for working new turf areas, and for the distribution of seaweed further inland, as well as for facilities of general communication for men and eattle. Money, subject to a labour test, was brought to the doors of those who could work, and whose needs were supposed to be the greatest; but, apart from the injurious. The expectation is encouraged that, if only things become had enough, Government can and will provide a deus ex machina in all cases of difficulty. This belief sage the self-reliance, and dulls the foresight of those who, unhappily, can only

live, even in favourable times, by energetic self-help. Nothing strikes one more than the extreme repugnance people here, as elsewhere, show to doing anything for themselves that they have the slightest hope Government will do for them. For this reason, I believe, uncertainty as to what Government means to do in the matter of public works, paralyses private enterprise, and delays the

progress of self-help.

Payments obtained, half as charity and half as a right, are solder earned by marketable labour," and under such a system men may be excased for forgetting that "labour has its duties as well as its rights." The question is important, not only in the West of Ireland, but on the corresponding

coasts of Scotland, where the identity of physical as well as racial conditions must impress everyone who has lived in both

Under these circumstances, I may, perhaps, be permitted to record what has suggested

itself in carrying out these three years of relief work. First, as to the state of the country in these districts. The standard of food and elothing has, happily, of laterisen greatly; and this year

numbers of the country folk appeared to me to he more prosperous than in many English agricultural districts, except as regards dwelling-places, in which they do not

seem to make progress. New and much needed houses are being built by the priesthood; the churches are everywhere being rebuilt by subscriptions, and well-built and commodious schools, with teacher's "residences," are rising or have risen everywhere. The whole country is covered with those last landmarks of civilization. The Government grants being two-thirds the estimated cost, the priesthood use a good influence by getting the people to find most or all of the balance in labour and materials. There is addom anything for the children to do, so they are readily made to attend, and I gather that the clergy are alive to the Brut that a knowledge of English is essential to all who must sock their fortunes alsowhere. In these respects there is a marked improvement (especially in

1888) in the worst districts in Ireland. On the other hand, the population of these congested districts is, in some cases, as

dense as in 1848, while, in the rest of Ireland, the reduction is enormous.

The feed-producing power of the land is not increased, if anything rather diminished by use, and the limits of distribution of the fertilizing seaweed have long since been reached. In their natural cagerness to realize the turf crops, the rocky hads of the turf in many places near the sea has been scalped and will be useless for generations; and the supplies of turf, which would have long served the neighbourhood, have been shipped elsewhere for the sake of immediate gain. The same is true of English coal,

The inhabitants of these districts have been living on capital, the accessible portions of which are limited and in many places nearly exhausted; and their successors will

have to pay the usual penalty.

If these who have influence with these people would expend some of their good-will in persuading them to hushand their turi resources, and to give nature a chance to grow something on the rocky foundations of the bogs now being dug away, they would confer a hoon on those that will come after The kelp trade received a check from which there is a partial recovery; but the

supplies of the ocean are limited; and it is questionable whether they allow of any

* I cannot better illurirate this popular feeling than by quoting a peasant's remark about a man where he could not believe had a contrast become of his setting to work " as if he was on day wages or employed by

Lastly, the producing power of the soil is dependent, in these districts, on seaweed; the quantities of which are again limited, and, as matters stand, can only be carried inland and distributed a short distance from the coast.

Fishing industries are being constantly suggested and newcomers bear much of their prospects. I have kept the subject before my mind perpetually while living in these districts, and the not result of all inquiries and observations leaves me somewhat hopeless of much future assistance from that source as an industry by itself in the districts in question.

We have, therefore, in these districts a population, if anything, increasing, deatined to have a superior education, and with much more costly necessities than of old: with, on the other hand, reduced supplies of turf, and with the resources of the land diminished rather than increased.

If many of the present families find life a struggle now, bow, in a few years, will the four or five families they each contribute to the population, with their better education,

and a higher standard of comfort, live on the resources of the present area. Should they have no other resource, then, judging by the analogy of the educated unemployed in India, we are not in the way of solving one of the most serious of Irish

difficulties.

The precautionary instincts which influence the French peasantry to postpone marriage till they can provide for the future of their children are almost unknown in these parts of Ireland, and are, I should say, discouraged by many of the clerov. We have yet to see whether a higher standard of education and of living may ultimately induce more prevision; but, though some such signs can be traced, their influence Looking to its facilities for coal supply, the east coast of Ireland is more favourably

situated than many parts of England for the development of industries dependent on steam, and if such industries remain undeveloped, then, except in the extreme Northeast, there is, I fear, no immediate likelihood of any relief in the West in the way of

industrial employment.

Water power will, doubtless, be converted into electricity for the profitable working of machinery; but already direct water power for mills exists, is unused owing to the importation of flour, and will remain so, until security of contract and husiness bahits encourage the influx and regulate the use of capital for new industries.

Fishing* as an industry does not attract these people; and the conditions on the west centre of the Irisb coast are, it is submitted, the least favourable in the three

Fish curing would seem to be a special necessity here, in the absence of facilities for carriage, and is almost unknown. The only favourable condition would be that the fish harvest should occur here earlier than elsewhere, and when the markets are not glutted with supplies from the more fortunately placed centres on the south and ozat coasta

The prospect hefore us in these regions are, therefore, increasing population with a more costly standard of life, and with stationary if not diminished resources. The progress of population in England fully keeps pace with the opportunities for

employment, and facilities for migrating to the English labour markets are not likely to increase : and, in any case, are hardly available to those who only speak Irish. Emigration, the natural, even if regrettable, alternative, is resisted as strenoously by some of the advisers of the people as the causes that lead to its necessity are encouraged; and a population is growing up which is told not to emigrate, but is not told how to live.

Two considerations are, under these circumstances, all important :-1st. What can be done to remedy this state of things?

2nd. What should be done to anticipate future periods of depression?

The hest bope is that the appreciation of greater comfort will drive men to go afield to obtain it instead of, as in former days, multiplying up to starvation point; with existence as the sole object.

This with the accuraty of a settled Government and the consequent influx of money, is most likely to develop national self-help, and, the more these outlying communities are put in touch with a higher civilization, the more will they appreciate openings for

* In swidence given to the Royal Commission of 1887, of which Sir James Allport was Cheleman, the writer has stated in detail the grounds for certain conclusions as regards fisheries on the west centre court of Televal; and the further information gathered in 1889, her, unknown, and interest of the east catter cours in Indian control of the east catter cours in Indian catter courses of the migration will, it is beyond, bring about a better fature, but, from whenever exact, 1885 occased to have been the word; part for fails in these ports that has been already not a large time.

providing for themselves," and will learn that industries are not made by Acis of Parliaments, but by the united efforts of capital, labour, and organization. For this reason I think these remote districts, some of them 30 to 40 miles from a telegraph office, should, at all events, be connected by telegraph with the national system. The contention that these extensions would not be self-supporting can hardly

justify refinal when a talegram from Ventnor to the Orkneys costs no more than

from Ventuor to Ryde.

I have mentioned telegraphs first because of their small cost, but the works which will most influence these congested districts are, I halieve, railway extensions. These, at present, will not pay commercially and may never do so: and it is for statesmen to say how far public money should be spent on them; but it would seem reasonable that when such works are, by common consent, felt to be so desirable that communities are prepared to support them by local grants of money, the State chould go as far as its advisors feel is wise, in the direction of helping and promoting such local efforts, f.

I take it the effect of railways in such districts are :--

To increase the sale and raise the price of surplus produce, and to distribute the stone and turf supplies of many areae, at present inaccessible. To give an inducement to fishing; and, if the industry has a future, to provide it

with the first condition of cuccess, namely, access to a market. To distribute over a wider area sea-weed, manure, lime, &c., so as to increase in the neighbourhood of such lines the cultivable area, and thus to provide for more

cultivators. To bring new labour markets within every-day reach of these populations.

To bring the people into contact with English-speaking communities and in touch with a higher civilization, and to lead by its influences to higher aims of life, and to the destruction of the apathy of present surroundings.

To facilitate migration, and, if need he, emigration, for both of which the new education will give better prospects of success. Great harbours have not been suggested, because it is helieved it would be the height

of folly to throw large sums of money into the sea in the hope, unsupported by evidence, that then and there fish must come out of it. So much for what may perhaps be thought justifiable to lessen the difficulties of

the future. In India we have extended the survival of the "fittest" to that of the whole, with the result that we have to organize beforehand for inevitable famines.

I fear it may not always be unnecessary to do the latter in these parts of Ireland, where, however, the poorest are, happily, often among the hardiest of the

population. If, hefore difficulties arise, Government were to decide on the most desirable railway

works of emergency for these districts : schemes for them could be completely prepared, so that, should relief, unhappily, become imperative, labour markets could be at once opened by the construction of these railroads on ordinary commercial lines, but at the expense of the State; the able-bodied could thus earn wages in a free market; while the works would tend to render less likely the recurrence of the necessity. No system of relief can be free from an evil influence on the recipients; but this one would, it is thought, he less enervating than that of which we were the exponents. And it would have this great advantage that Government could put it into instant operation ;

on the best lines that could be previously devised; instead of heing "rushed" into * Among the best workers I nest were the men at Keel in Achil, who had been constantly to England for

the labour scases. In two neighbouring villages, where complyment was even more dealest, but where few had inference, it was impossible to complete the work in hand. * Fide evidence before Royal Commission on Irish Public Works, 1887-8, where localities are

File eriferos befres Royal Cerministra on Irish Paldis Wools, 1827-8, where Sociiliza and profelod. Apart free the pepulte boards, these camageous in see signify sended for propose of divergences, and in time of ver might be ull important for marining and military resease. At preson, it is Anderindry bear on signaling observatory on the page pressuratory of Andi Hand, where hills over 2,000 feet high erefield the occur; no dorth because these little see 30 miles from their proposal for the proposal seed of t a telegraph office.

2 It seems important to make all new lines on the Irish gauge. This will perhaps hereafter be narrowed all over Irokasi to the English gauge, but meantime nothing makes up for break of gauge.

emergency schemes which, for want of time, cannot be properly gone into and ovesidered, and which are urged by a chorus of opinions, the only common basis of which is self interest.

In conclusion I have to add that the officers and men of H.M. Gunboate at Galway and Mayo have, as heretofore, co-operated most cordially, and given assistance without which the work could not have been done.

I have the honour to be,

Your Excellency's most obedient servant,

T. FRASER, Colonel.

Honne Guands,

2nd May, 1889.

Attached is a plan showing the works dealt with in 1888-9.

APPENDIX L

LIST OF WORKS dealt with in 1888-9, out of the re-vote of £6,500 for completion of Piers and Boads in Mayo and Galway.

| Union and Sitterion Sitterion and Nature of Work. | | | Tetal not cost. | | | Contract or Daywork. | | Yerticulars of Work | | |
|---|-------------------------------------|------|--------------------|-----|-----|-------------------------|------|---|--|--|
| GARWAY: | | £ | - | | , | | Then | | | |
| Itishmore, . | Killerry Harbour, . | 451 |) (| | - 1 | Daywo | ek, | Entranse has now been without through out to 160 feet, and to a depth over all of L.W.M. S.T.; 5 beacons have been | | |
| Do., | Kilmstry Pier, . | 180 | , |) (| , | $D_{0\eta}$ | | Pier lengthaned 15 feet; inner real | | |
| $\mathbf{D}\alpha_{+}$, | Ballykees Landing, . | 90 | | | N | Do., | | landing place refaced and shaped, Rock leading extended inwards; rock | | |
| Borns, | Formanoyle Stip, . | 30 | | | | Contra | et, | | | |
| Eileonmin, . | Bannshowm Harbear, | 80 | | | 1 | Do., | | erete work. Eints of pier robulit in concrete, and work generally strengthened and entirense widened. | | |
| GEARWINGO | | | | | ı | | | | | |
| Camon and Grunspean. | Screeb Bridge & Road, | 190 | 0 | 0 | ı | Do., | | Bridge and approaches completed and | | |
| Gorumn sad Lettermure. | Corrigaloggaum Pass, . | 140 | 0 | 0 | | Do, | | road improved. County extended in granito 225 feet overtain rocks in the Pass blasted and 150 yards of passage clowed and | | |
| Gorumas, , | Tiernee Breakwater, . | 10 | 0 | 0 | 1 | Do_{ν} | | Breakweter raised above H.W. through its entire length of 240 feet; dry stone | | |
| Do., . | Bankin's Pass, | 60 | 0 | 0 | l | De_{τ} | | work 160 colin yanta. Gynnowny colin strongthened and in- proved; pumpots completed; elsi canac- | | |
| Lettermore, . | Dringh Pier, | 70 | 0 | 0 | ı | $\mathbf{D}_{0\gamma}$ | | Original design completed; 200 subje- | | |
| Turlough, . | Invertog and Inver- mue Bridges, | 1 | | | | Do. | | yards of heavy, dry granite work added, Approaches improved; wing parapets added or completed. | | |
| Carper: | | | | | П | | | | | |
| Orrengowie, . | Kylesalia Bridge, . | 100 | 0 | 0 | 1 | Do., | | Approaches and parapet wells completed; gradient of road on north side out | | |
| Do_{ij} . | Accessors Bridge, . | | | | Ш | $\mathrm{D} a_{\nu}$ | ļ, | down and improved, Approach improved; wing parapets com- | | |
| Knockboy, . | Mwesaish Cameway, | 110 | 0 | 0 | 1 | Do., | | jileted. Postfons of cameway mixed and handrall fixed along one side. | | |
| Decryonalagh, | Allezaedly Pier, . | 50 | 0 | 0 | L | Do_{ij} | | Pier completed to full bright throughout. | | |
| Roundstone, . | Inishace Bridge, | - 5 | 0 | 0 | | $\mathbf{D}_{0,j}$ | | Parapets of road of approach made good. | | |
| da, , | Beelatragb Breakwater | 80 | 0 | 0 | | D_{θ_0} | | Breakwater extended 9 feet to a total beught of 200 feet; message com- pleted; inner slip of 170 feet faced | | |
| Inishkeffa, . | Infahohark Breakwater, | 140 | 0 | 0 | | Do, | | and paved in concrete. Broakwater and handrall extended, | | |
| Sterne, . | Aughrisbeg Harbour, . | 35 | 0 | 0 | | Da, | | Purspet completed; slip added. | | |
| Bunowen, . | Dochulla Harberr, . | 10 | 0 | 0 | | Day | | Lastier steps mided. | | |
| Ozshkillary, . | Glassillaun Breakwater, | 150 | 0 | 0 | | Do. | | Raised throughout, and inner rocks | | |
| Caiforn. | Excermere and Gerrlab 1 Road. | ,150 | 0 | 0 | | Do., | | blasted. Fire niles of new road, with small bridges and culverts made across the neck of the Gerna Pennsula; 800 yards of old road made good. | | |
| | Carried forward, 3 | 170 | 0 | 0 | | | | | | |

List or Works dealt with in 1888-9, out of the re-vote of £6,500 for completion of Piers and Roads in Mayor and Galway—continued.

| Union and Miceland Division. | and Majore of Work | Total net cost. | | | Contenet or Daywork. | Tententum of Wark | | |
|---------------------------------|------------------------|--------------------|----|----|-------------------------|---|--|--|
| | | £ | ž. | d, | | | | |
| WESTFORT- | Brought forward, | 5,004 | 7 | 10 | | | | |
| Stievenery , | Keel Harbour (Ashill), | | _ | | Dayweek, | sage to not off western the richs of hand- action, (T). Bigg, 30 feet being. Sim- white, genilers 1 in 8, bermed 16 source white, genilers 1 in 8, bermed 16 source perfect in converse, insering at 3 hours parties, 15 feet, 15 fe | | |
| MICHELLEY! | | | | | | to southern brenkwater | | |
| Binghanatown, South. | Inishikea Harbour, . | 480 | 0 | 0 | Contract, | (4). The undivided part of ratio wall, 35 first long, has been completed by the 35 first long, has been completed by the said an extension make 45 feet from the control of the said an extension of the said and the said and the said and the said long the said and the said long the s | | |
| Mnisguskoo, | Postcatin Stip | 150 | 6 | 8 | Dec. | Breach in front wall made good by con- crete wall 92 fret long, about 7½ feet high, mainly on rock; rest of work extendively repaired, and made strong | | |
| | Bellycroy Creek, . | 10 | 0 | 0 | Do, . | by underforming with connecto and bendlers on converte. The rocks at meath of creek have been removed to strend level, and a strong iron beacon erected on dangerous rock in shannel near month of creek. | | |
| | Total net cost, . | 5,637 | 14 | 6 | | | | |

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SITES OF PIERS& ROADS COMMISSION WORKS & OF THE WORKS OF 1888-9. Sinds - + Miller to Charlins

